

OFFICE OF EMERGENCY SERVICES  
FIRE AND RESCUE SERVICE ADVISORY COMMITTEE

MEETING OF JUNE 10, 1986  
SACRAMENTO FIRE DEPARTMENT - DIVISION OF TRAINING  
SACRAMENTO, CALIFORNIA

M I N U T E S   O F   M E E T I N G

COMMITTEE MEMBERS PRESENT

Bill Powell, Chairman - Chief, Sacramento Fire Department  
John Englund - Chief, Los Angeles County Fire Department  
Don Manning - Chief, Los Angeles City Fire Department  
Ken Brown - Chief, Rio Linda Fire Protection District  
Loren Pettis - Chief, Montclair Fire Department  
Richard Montague - Director, Aviation & Fire Mgmt., USFS  
Chris Cameron - Protection Specialist, National Park Service  
Pat Kidder, Fire Mgmt. Officer, Bureau of Land Management

COMMITTEE MEMBERS ABSENT

William P. Maxfield - Chief, Contra Costa Co. Consol. Fire Dist.  
James Z. Brannon - Chief, Linda Fire Protection District  
Jerry Letson - Deputy Director, California Department of Forestry  
James McMullen - State Fire Marshal

SPECIAL ADVISORS ABSENT

Brian Hatch - Federated Fire Fighters Association  
Harry Steimer - California State Firemen's Association

OTHERS PRESENT

Marty Milojevich - Merced County Fire Department  
Dick Day - CDF  
Gary Todd - CDF  
Bill Teie - CDF  
Dick Ernest - CDF  
Jack McCurnin - CDF  
Walt McDermott - State Fire Marshal's Office  
Joan Jennings - State Fire Marshal's Office  
Dave Walizer - State Fire Marshal's Office  
Bill Wirth - OES Fire and Rescue Division  
Will Brock - OES Fire and Rescue Division  
Rich Aronson - OES Fire and Rescue Division  
R. G. Barrows - Chief, OES Fire and Rescue Division  
Dianne Woodall - OES Fire and Rescue Division  
Bev Passarello - OES Legislative Liaison  
R. Blair Springer - OES Assistant Director

## OPENING REMARKS

Chairman Powell called the meeting to order at 0900 hours, welcoming the attendees.

## APPROVAL OF PREVIOUS MINUTES

Minutes of the April 10, 1986 meeting were reviewed and discussed, with Chief Powell calling attention to the fact that the sub-committee to study AB-2986 has not yet met.

**IT WAS MOVED BY CHIEF ENGLUND, SECONDED BY CHIEF MANNING, AND UNANIMOUSLY CARRIED TO APPROVED THE MINUTES OF THE MEETING OF APRIL 10, 1986**

## REPORT ON EARTHQUAKE TASK FORCE

Chief Powell advised that Chief Condon was unable to attend today's meeting, and his alternate, Ed Phipps, was attending a meeting at OES Headquarters. Therefore, he requested Chief Englund report on the Earthquake Task Force since he is on the committee. Chief Englund stated the last meeting was in May where some primary issues were identified:

1. Role of fire service in search and rescue and hazardous material release containment.
2. Local fire agency responsibility in organizing volunteers.
3. Inventory a variety of resources (including non-fire).
4. OES shall be tasked to develop a model inventory which could be used by local agencies.
5. Determine how Federal resources can be activated; i.e., is a declaration necessary.

General discussion ensued, with Chief Barrows stating that a recommendation was made to establish rescue equipment caches. A Southern California task force is working on the project.

Chief Powell requested Chief Englund convey this committee's thanks to the earthquake task force for their accomplishments and efforts.

## AB-2185, 2187 UPDATE

Chief Powell introduced OES Legislative Liaison, Bev Passerello, who provided an update on AB 2185 and 2187. AB 2185 has progressed through the public hearing stage. Currently are responding to public comment.

AB 2187 has been amended May 12, 1986 and is on suspense in Senate Appropriations at this time. Major changes to 2187 are:

1. The inventory required by business plans will no longer include insignificant quantities of hazardous materials, or a list of the total amount of material handled in a year.
2. Business plans will no longer include provisions for the evacuation of the potentially affected public.
3. In absence of a prior agreement with the county, cities must assume the responsibility for administering this program within 60 days after OES adopts regulations pursuant to AB 2185.
4. The bill sets a two-year limit for an administering agency to establish an operational data management system. This will ensure the development of a system to manage data received from business plans.
5. The bill allows administering agencies to withhold information relating to the on-site location of hazardous materials from the public. This will reduce the potential for misuse of sensitive information.
6. The bill gives the administering agency authority to conduct inspections of hazardous material facilities. The bill also requires that inspections identify safety hazards which could cause or contribute to a release.
7. The bill will allow legal action without proof of irreparable damage or inadequate remedy at law. This will reduce the burden of proof required to bring action against those not in compliance with law.
8. AB 2187 allows OES to adopt planning standards as emergency regulations. This enables OES to adopt regulations immediately for the protection of public health and safety. However, OES must meet the Administrative Procedures Act requirements within 120 days of adoption, which will require OES to hold public hearings.
9. AB 2187 removes increased liability from site inspections required by Section 25503 of the Health and Safety Code.
10. The bill makes many changes in the area and business plan requirements which would require OES to write new regulations.
11. The bill allows an administering agency to submit a local ordinance to OES instead of a business plan, in order to be exempt from implementing business plan requirements.

12. The bill defines "store" so that storage in a fixed location for less than 30 days, during the course of transportation, is exempt from the inventory requirements of the business plan.

Mrs. Passerello stated that OES has now taken the position that we will continue with the rule making file and follow the provisions of AB 2185. Hopefully the regulations will be adopted in July or August.

Joan Jennings, State Fire Marshal's Office, explained the State Fire Marshal's role in the development of regulations.

### CHMIRS

Chief Powell introduced OES Assistant Director Blair Springer, who advised the committee that OES Hazmat is working on the California Hazardous Material Incident Reporting System (CHMIRS). An outside consulting firm has been hired, and is working with the State Fire Marshal to incorporate the program with the CFIRS system. The program is being developed in conjunction with the fire service and other agencies involved in hazardous material handling. If this committee would like more information, OES will be happy to provide it. Also, the committee will be advised on the program's progress.

### ICS

Dave Walizer, State Fire Marshal's Office, reported on the status of ICS. Bob Hall, under the provisions of an Interagency Agreement between SFM and USFS, is working exclusively on ICS. Primary areas of concern which have been identified are:

1. The need for more Strike Team Leader classes
2. Division Supervisor classes
3. Operations Section Chief classes
4. Incident Commander classes

Two Strike Team Leader classes will be conducted in July. Classes for all areas of concern will be conducted before September.

All ICS programs and instructor texts are currently being printed and will be in stock. A master list of all approved instructors will be maintained. SFM Newsletter will publish a column dealing with ICS, referring questions to Bob Hall.

Mr. Hall's contract expires in September, but a BCP has been submitted to establish a permanent position. Mr. Walizer further stated that State Fire Marshal McMullen is in full support of ICS. Chief Barrows complimented the State Fire Marshal's office for making this important move, and recommended a letter be sent to the FIRESCOPE Board of Directors and Operations Team to advise of the action which has taken place.

PROPOSAL TO INTEGRATE FIRESCOPE BOARD OF DIRECTORS WITH OES FIRE AND RESCUE ADVISORY COMMITTEE

Chief Barrows reviewed the proposal, which was discussed and approved at the FIRESCOPE Board of Directors meeting on June 4, 1986. Five FIRESCOPE Board members are already on this committee, necessitating the addition of three more members to complete the integration process. Chief Barrows further stated a policy need be established to the effect that the eight FIRESCOPE partner agencies will be represented on the Fire and Rescue Advisory Committee.

General discussion of items requiring review and clarification. Bill Teis asked who would be the controlling entity of ICS after the integration of the Board of Directors with this committee.

Chief Barrows answered that FIRESCOPE is charged with developing the ICS system; the Board of Directors is charged with testing and implementing the system. This committee, once they are integrated, will maintain ICS.

**IT WAS MOVED BY CHIEF KEN BROWN, SECONDED BY CHIEF PETTIS, AND UNANIMOUSLY CARRIED THAT THIS COMMITTEE ADOPT AND PURSUE THE PROPOSAL TO THE FULLEST EXTENT.**

Chief Barrows will prepare the necessary documents to integrate the other three members.

**IT WAS MOVED BY CHIEF ENGLUND, SECONDED BY CHIEF MANNING, AND UNANIMOUSLY CARRIED TO HAVE A REPRESENTATIVE FROM CALFIRMS COMMITTEE WORK WITH OES DURING THE INTEGRATION PROCESS.**

Discussion as to who will sign the integration document - the Chairman of this committee, or the individual members. It was unanimously decided that the integration document will be signed by all members of this committee and all members of the FIRESCOPE Board of Directors.

CAL CHIEFS RESOLUTIONS

Chief Ken Brown reported on the Cal Chiefs resolutions which were passed at their annual conference. Resolution No. 5 adopted a multi-casualty triage tag standard.

Resolution 6 requested Cal Chiefs representation on this committee; i.e., when Chief Brown's position is vacant, it be filled by a representative of Cal Chiefs to maintain the close contact between the two entities.

Chief Powell stated he would forward a letter to OES Director Bill Medigovich for consideration at such time as appointments are made.

Resolution 9 requests a review and assessment of the use of mutual aid resources on major emergencies. Chief Brown indicated this should be viewed as a letter of intent to the mutual aid sub-committee appointed at the last meeting.

Speaking as President of Cal Chiefs, Bill Teie stated the group is in total support of the mutual aid system; however, they would like to see a system whereby the "bite" can be taken out of extended mutual aid response. Items to be clarified are mutual aid, automatic aid and reimbursement.

Chief Barrows stated that points in Resolution 9 are well taken -- there is misuse of apparatus and the system in responding to mutual aid emergencies. Chief Englund added that the mutual aid system (Region and Operational Area Coordinators) will act on requests for mutual aid. There is no policy on how the equipment is to be used once it is dispatched, which is the primary cause of complaints.

The committee agreed the biggest problem is that most people do not understand the system.

Gary Todd added that mutual aid is not a funded operation -- assistance by hire is a funded operation. Perhaps what is needed is a package not only for mutual aid, but also for assistance by hire. Chief Englund further pointed out the difference between mutual aid between neighboring jurisdictions on a day-to-day basis versus mutual aid on a large scale basis.

In order to provide a wide enough cross section of mutual aid users and receivers,

**IT WAS MOVED BY DICK MONTAGUE, SECONDED BY CHIEF ENGLUND, AND UNANIMOUSLY CARRIED THAT CHAIRMAN POWELL ASSIGN THE REVIEW PROCESS OF CAL CHIEFS RESOLUTION NO. 9 TO THE CAL FIRMS COMMITTEE AND FIRESCOPE OPERATIONS TEAM, REQUESTING RECOMMENDATIONS AT THE NEXT MEETING ON SEPTEMBER 10, 1986.**

After a discussion of the Memorandum of Understanding for Mutual Aid Reimbursement between OES, CDF and USFS,

**IT WAS MOVED BY CHIEF ENGLUND, SECONDED BY CHIEF BROWN AND UNANIMOUSLY CARRIED THAT OES CONTACT CDF AND USFS FOR THE PURPOSE OF REVIEWING THE MEMORANDUM OF UNDERSTANDING IN LIGHT OF CONCERNS RAISED BY CAL CHIEFS.**

#### REPORT ON MUTUAL AID STUDY

Chief Englund reported that three sub-committees are working on projects as follows:

1. Master Mutual Aid Agreement is being re-drafted to bring the plan up to an all-risk nature.
2. A model regional and area plan addressing the all-risk nature are being drafted.
3. A plan for reimbursement is being drafted.

The group will also look at disaster assistance which should be enacted statewide in keeping with the mutual aid concept which is in place. A meeting is scheduled for June 17 when a report will be

presented. Chief Englund will advise this committee of that report at their next meeting.

Chief Powell suggested that since a study is being conducted and we are seeking mutual aid reimbursement, this committee should consider sending a recommendation to the Director of OES to petition the Governor to consider a reimbursement process this year similar to that of last year because of the potential problem this year.

Chief Barrows agreed, stating such a recommendation would advise the Governor that the problem will not go away, and the mutual aid system could be endangered if the problem is not recognized.

**IT WAS MOVED BY CHIEF KEN BROWN, SECONDED BY CHIEF LOREN PETTIS, AND UNANIMOUSLY CARRIED TO SUBMIT A LETTER TO THE DIRECTOR OF OES REQUESTING HE ADVISE THE GOVERNOR THAT THE ISSUE OF MUTUAL AID REIMBURSEMENT STILL EXISTS AND IS A MAJOR CONCERN, SINCE AGENCIES PROVIDING MUTUAL AID MAY REFUSE TO RESPOND BECAUSE OF NON-PAYMENT.**

#### CALFIRMS REPORT

Marty Milojevich, Merced County Fire Department, presented the committee members with the CALFIRMS annual report, for review and comment at the next meeting.

Will Brock explained the annual report contains some recommendations which will require this committee's concurrence and/or suggestions, such as the continuance of CALFIRMS which was established as a one-year committee.

**IT WAS MOVED BY DICK MONTAGUE, SECONDED BY CHRIS CAMERON, AND UNANIMOUSLY CARRIED THAT THIS COMMITTEE SEND A LETTER TO THE CHAIRMAN OF THE CALFIRMS COMMITTEE, COMMENDING THEM FOR THE ANNUAL REPORT, WHICH WILL BE REVIEWED AND REPORTED ON AT THE NEXT MEETING.**

#### SALE OF FIRE APPARATUS

Chief Barrows reviewed the previous policy of selling OES surplus engines for \$1.00. Present policy dictates the engines shall be sold for fair market value to needy departments, on a first-come, first-served basis. It was also noted that State agencies are given the first opportunity to purchase surplus engines. Chief Barrows requested input from this committee regarding the new policy.

In reply to a question as to what use the revenue from sale of the engines is applied, Chief Barrows stated revenue is channeled back into the equipment fund to augment purchase of 5-man cab apparatus.

**IT WAS MOVED BY DICK MONTAGUE, SECONDED BY DICK DAY, AND UNANIMOUSLY CARRIED THAT THE COMMITTEE GIVE A VOTE OF CONFIDENCE TO THE METHOD BY WHICH OES SURPLUS ENGINES ARE SOLD.**

FIRESCOPE EXEMPLARY PRACTICE AWARD

Chief Barrows read the letter of nomination and explained the process which has taken place thus far. Chairman Powell recommended that when the award is received, the California fire service be notified.

There being no new business, Chairman Powell stated the next meeting will be September 10, 1986 at the Sacramento Fire Department Training Division, 0900 hours.

The meeting was adjourned at 1315 hours.

*William R. Powell*