



**FIRE AND RESCUE COMMITTEE  
FIRESCOPE BOARD OF DIRECTORS**

**October 08, 2008**

**Office of Emergency Services Headquarters  
3650 Schriever Avenue  
Mather, CA 95655**

**ATTENDEES**

**Members:**

Bob Roper, Vice Chair, Ventura County Fire Department  
Kim Zagaris, CA-OES Fire and Rescue  
John Scherri- Santa Barbara County FD  
Pat Dennen, San Bernardino County FD  
Craig Barnes, Bureau of Land Management  
Ed Hollingshead, USFS-Fire and Aviation  
Dennis Thompson, Kern County FD  
Ken Wagner- Roseville FD  
Sue Husari, National Park Service  
Douglas Berry, Los Angeles FD  
Ruben Grivala CAL FIRE  
Sheldon Gilbert, Alameda County FD  
Richard Webb, Linda Fire Protection District

**Others Present:**

Daryl Osby, Los Angeles County FD  
Frank McCarton, CA-OES  
Mark D'Ambrogi- Auburn City FD- CA-OES Region IV Coordinator  
Dave Pierce, Orange County Fire Authority- FIRESCOPE Ops Team Chair  
Deneen Phillips, CA-OES Fire and Rescue- FIRESCOPE  
Ken McLean, CAL FIRE  
Cesar Partida, CALFIRE- CA-OES Interim Region III Coordinator  
Candace Gregory, CALFIRE- CA-OES Region V Coordinator  
Steven Sellers, CA-OES  
Jim Hollingsworth, CAL FIRE  
Tom Foley, CAL FIRE  
Tom Franklin, Santa Barbara County FD  
Mark Schmidt, Santa Barbara County FD- FIRESCOPE Ops Team Member  
Tom Drayer, OES Fire and Rescue- FIRESCOPE Ops Team Member  
Dan Drake, Orange County Fire Authority- FIRESCOPE Task Force Member  
Dave Stone, Los Angeles County FD - FIRESCOPE Task Force Vice-Chair  
Kevin Johnston, CA-OES Fire and Rescue  
Del Walter, CALFIRE



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**WELCOME AND LOGISTICS**

Office of Emergency Services Headquarters

**INTRODUCTIONS, AGENDA REVIEW AND APPROVAL OF PREVIOUS MINUTES**

**Chief Roper**

- *Action Item- Motion placed before the members and unanimously carried to approve minutes of the July 23, 2008 meeting minutes.*

**OES DIRECTORS UPDATE**

**Chief Deputy Director McCarton**– Representing the Director

Director Renteria would like to apologize for not being here today. Governor Arnold Schwarzenegger has recently signed a package of legislation that will strengthen the State's ability to respond to emergencies and natural disasters. This includes a bill that merges the Governor's Office of Emergency Services (OES) and Office of Homeland Security (OHS) into a single, streamlined cabinet-level agency and institutes legislation that enhances emergency assistance to disaster victims and re-authorizes the disaster response emergency operations account.

The Governor also signed legislation to boost California's wildfire prevention and firefighting capabilities up to and including measures that will update existing fuel management laws, promote healthier forests and make it easier to access firefighting equipment and private donations.

As part of the Governor's efforts to streamline the state's emergency response capabilities, the Governor also signed into law AB 38 authored by Assembly member Pedro Nava (D-Santa Barbara), which will combine OES and OHS into a new cabinet-level agency entitled, California Emergency Management Agency (Cal EMA). The bill gives the newly created agency the responsibility of overseeing and coordinating the emergency preparedness, response, recovery and homeland security activities within the State. This merger will not affect any of the mutual aid systems that are currently in place. The legislation takes effect on January 1, 2009.

The State Emergency Plan continues to be updated we have had numerous stakeholder meetings to gain input. We are now in the final stages of drafting those comments and they will be coming back to us as we move forward. The final step will be the delivery of those comments to the Governor and we are hoping to have the plan approved and signed by the Governor before December.



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Last month we launched, along with FEMA, OES and various Bay area representatives our “Area Catastrophic Plan”. This plan details how we will respond to catastrophic emergencies and earthquakes within the Bay area. It is the first plan of its kind and there is intent to develop a similar plan in the very near future for Southern California.

Two assembly bills of interest to this group were also passed recently:

**AB 2796- Office of Emergency Services: State-wide Registry-** The California Emergency Services Act authorizes the Office of Emergency Services to include private businesses and nonprofit organizations within it’s responsibilities to prepare the State for emergencies and disasters. This bill would authorize this office to establish a State-wide registry of private businesses and nonprofit organizations that are interested in donating (under certain conditions) services, goods, labor, equipment, resources, or dispensaries or facilities to prepare the State for emergencies and disasters, and would impose certain duties on these entities in this regard.

**AB 3075, OES: Firefighting Apparatus and Equipment-** Existing law authorizes the Office of Emergency Services to contract with a local agency that serves a rural area for the resale of new or used firefighting apparatus and equipment, and specifies certain contract terms. This bill requires the Office to give first priority for the sale of new or used firefighting apparatus and equipment to a local agency that serves a rural area and to give 2nd priority for the sale of new or used firefighting apparatus and equipment to any local agency.

Chief Zagaris is still working on moving the surplus of OES engines that we currently have; however, one of the problems we are having is that the majority of these engines are equipped with manual transmissions and may be out of compliance with the new diesel emission requirements recently instituted within the State.

**SB 1271, RE: Workers’ Compensation: Firefighters and Rescue Coordinators-** Includes Fire and Rescue Coordinators into existing law which establishes a workers’ compensation system to compensate an employee for injuries sustained in the course of his or her employment, and requires the employer to provide and/or pay for all reasonable costs of medical services necessary to care for or relieve work-related injuries. Also includes Fire and Rescue Coordinators into existing law which further provides that in the case of active firefighting members and officers a compensable injury includes cancer that either develops or manifests itself during the period when the firefighter or peace officer demonstrates that he or she was exposed while in the service of the public agency to a known carcinogen and the carcinogen is reasonably linked to the disabling disease known as cancer.



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This week in San Diego, the Governor showcased four memorandums of understanding (MOUs) with the private sector that officially make them key partners in the state's disaster response system, and he discussed how recently signed legislation will enhance our emergency response capabilities.

As part of its implementation, OES has been actively forming partnerships with private industry. To date, OES has signed MOUs with the following private sector partners:

- Business Executives for National Security
- California Grocer's Association
- California Utilities Emergency Association
- Wal-Mart Stores, Inc.

We are also currently working on 4 more MOUs with Target, Home Depot, Lowes and American Logistics.

Finally, last month on September 6<sup>th</sup>, officials from the Governor's Office of Emergency Services (CA- OES), Arcadia Fire Department and other local agencies held a special engine dedication ceremony in Arcadia. This event dedicated and memorialized the assignment of CA-OES Engine #343 to the Arcadia Fire Department in honor and remembrance of the 343 firefighters killed in the line of duty during the tragic events of September 11, 2001. This special event also highlighted the benefits of the Office of Emergency Services' Engine Assignee Program and the State-wide Mutual Aid System as highlighted in the Governor's Blue Ribbon Fire Commission Action Plan.

**CAL FIRE/STATE FIRE MARSHAL UPDATE**

**Chief Ken McLean**

Chief Del Walters has been administratively moved out of the Assistant Regional Chief position at North Ops to an Executive Officer position reporting directly to the Director in Sacramento. His new position provides him the opportunity to now be in direct communications with both the military and the Governors office. The move which is part of our overall succession plan is not a permanent organizational change however and thus far is just temporary.

The State budget reductions, fortunately hasn't impacted us as much as we had expected. We originally proposed a reduction of 25 stations, 11 camps and 1 heli-tack base and it was anticipated that those reductions would be offset by the Emergency Response Initiative in addition to additional revenue resources but when the Governor reinstated the general fund dollars allocated for those reductions we were able to keep those stations open.



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But, we did see a 2.7 million dollar reduction affecting Resource Management, Administration and the State Fire Marshal's Office, with the SFM seeing the loss of two vacant positions; and we are continuing to look into different funding alternatives which may be available including continuing our support for the Emergency Response Initiative as a potential revenue source.

As you probably read in the paper the revenue for income and sales tax in the first quarter are down about 1.1 billion dollars so I believe that all State agencies will see and are still continuing to look at a potential decrease in revenues next fiscal year. For that reason we have been putting together scenarios exploring the potential of 3% and 7% reductions for the next fiscal year but on the other hand, the Governor is staying committed to public safety and has continued to state it is his number one priority.

Another thing that we are doing in preparation for this fire season is to again establish the conference calls with our Contract Counties and continuing our coordination with OES and other State agencies in preparation to the upcoming wind event. Additionally, we have extended the contract for the DC-10 and have produced a second DC-10 that is going thru FAA approval right now and once carded will be placed into service. It is anticipated that this will occur in approximately 2-3 weeks.

Finally, Janet Upton has been appointed as the new Director of Communications and Andy McMurray has been appointed to an Assistant Deputy Director Position.

**NFPA PROPOSAL DOR A NEW LOCAL INCIDENT MANAGEMENT SYSTEM FOR  
FIRE SERVICE**

**Chief Ken McLean**

Retired Phoenix Fire Chief Alan Brunacini has recently submitted a proposal to the NFPA to establish a new "local incident management system" which he has developed citing that current ICS does not meet the incident organizational needs of smaller fire departments. In your packet there is copy of the letter from NWCG who is also in opposition to Chief Brunacini's plan. We are hearing that a lot of East Coast fire departments have been sending letters of support to NFPA for Chief Brunacini's concept and the fear is that without a significant amount of opposition letters NFPA will endorse the new system.



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In your Board packet, Chief Roper has included a draft letter opposing Chief Brunacini's proposal and would like send a formal letter of opposition to NFPA on behalf of FIRESCOPE.

- *Action Item- Motion placed before the members and unanimously carried to oppose the "local incident management system" by Retired Fire Chief Alan Brunacini (if there is any specifics that the board members would like to see in the letter please forward those additions to Chief Roper).*

**CFFA UPDATE**

**Chiefs Wagner, Zagaris**

We are continuing to work on the support equipment rates and obtaining FEMA approved rates for fire apparatus. On the conference call that we are having this Friday we're going to discuss the FEMA's posting of updated apparatus rates just before we put out our annual rate letter and the fact that it caused quite a bit of confusion among the forest agencies as some recalculations on their part became necessary in order to process a number of invoices.

**IAFC WILD LAND COMMITTEE REPORT**

**Chief Roper**

SFM Kate Dargan has been very involved with the state insurance companies during negotiations with the State's Insurance Commissioner. We will be attending an insurance summit in Tampa, Florida on November 10<sup>th</sup> hosted by the Institute for Business and Home Safety and one of the topics on the agenda will be to examine the issue of private fire protection.

In your board packet there is a draft paper from the International Association of Fire Chiefs regarding an Australian program entitled, "Leave Early or Stay and Defend". What the program entails is the fact that we do not have enough resources to be at every house when wildfire approaches so we need to push the message of personal responsibility to the public while urging them to do those proactive things to assist us in the protection of their homes. What we intend to do thru the IAFC after the Board of Directors adopts this at the end of October is to develop an implementation guide similar to the implementation guide of the CWPP. This would be something that local entities could use to train local law enforcement, fire, the media, etc. We will soon be inviting Sarah McCafree from the Forest Service, who has done research on this particular issue and/or perhaps one of the researchers from Australia to a group meeting to discuss this specific proposal further. I have also applied for a \$100,000 grant to get the implementation guide developed and distributed and have received back news that application is progressing through the approval process.



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- *Action Item- Motion placed before the members and unanimously carried to explore the concept further and to include the full participation of FIREScope.*

**I-CHIEFS FISCAL MEETING (FMAG/EMAC)**

**Chief Roper**

I-Chiefs have an emergency management meeting in Washington DC scheduled at the end of October. If you have any unresolved issues with FEMA reimbursements this is your opportunity. Please send an email to Chief Zagaris with any questions you may have in order that we may secure you an answer.

**Break**

**EMS UPDATE**

**Chief Gilbert**

Governor Arnold Schwarzenegger has recently signed two bills to reform emergency medical services within California through increased accountability and oversight by establishing a State-wide Emergency Medical Technician (EMT) registry and strengthening the Commission on Emergency Medical Services.

- SB997- strengthens the Commission on Emergency Medical Services by adding two Governor appointed representatives to assist in the development of a consistent oversight program to standardize enforcement provisions and enforce due process for disciplinary actions.
- AB2917 establishes and maintains a statewide registry of Emergency Medical Technician licenses and certificates and requires EMTs to be certified within the county they work. The establishment of a State-wide registry will enable the State to develop a single set of statewide standards for certification, disciplinary orders and conditions of probation for EMTs. Utilizing such a registry will also enable prospective employers to determine whether or not a potential employee has been the subject of a background investigation as a result of past action involving their accreditation and/or license.

Yesterday there was a meeting with State EMSA regarding their release of the California Disaster Medical Management Plan (CD-MOM). They are currently reviewing those comments received as a result of the presentation at our last Board meeting and have been working in cooperation with the Cal Chief's EMS Section and our FIREScope EMS Specialist Group.



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The plan references and abides by all of our FIRESCOPE incident command polices and management structure so it is believed that as such everyone should be adopting the FIRESCOPE ICS management structure for the management of multi-casualty incidents (MCI) at an operational level.

The policy is also in compliance with SEMS and NIMS with the exception of one component and that is how they categorize incidents and levels of incidents; however, I think that is something that we can live with. But other than that it meets NIMS compliance. Additionally, they have built-in what I believe to be appropriate safe guards to insure that those requests going both up and down the medical mutual aid system will tie into the fire mutual aid system so we should not have any problems integrating them into the incident command structure. We still have time to send it to both the CAL-Chiefs EMS Section and our FIRESCOPE EMS Specialist Group in order to review it line by line but I do believe that it currently meets ICS and NIMS compliance and that they are speaking our language.

Finally, we have plans to invite the new EMSA director Dr. Tharatt to do a small presentation on the California Disaster Medical Management Plan (CD-MOM) at our January, 2009 meeting.

**FAA**

**Chief Deputy Director McCarton**

**Ms. Chris Ferrell, NextGen Program Liaison, CALTRANS Division of Aeronautics.**

The CALTRANS Division of Aeronautics permits all of the public and special use heliports within California. We have over 500 permitted heliports and over 400 of those are in the Los Angeles area; so the goal here is to provide you with an understanding in what is happening in air transportation which will effect air operations in the field.

The “big” system is called the Next Generation Air Transportation System. Back in 2003 the President and Congress created the Joint Planning and Development Office which was initiated because of projections for the demands for air transportation. The 50-year old air transportation system that is currently in place cannot meet the increases for service expected to exceed 2 to 3 times the current usage by 2010 and a over a billion passengers by 2015.

The Joint Planning and Development Office that the President and Congress created was tasked with coming up with the plan of how we were going to transform the entire Nation’s system inclusive of airports, air space and aircraft.

They have now developed the first phase of that plan. At the National level they’ve issued the first contract totaling 1.6 billion dollar to ITT, ATT and others to develop the infrastructure.





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In California, we have some specific capacity projections. By 2015 the FAA projects that we will have two regions that will be at full capacity. Those Regions are Los Angeles and San Francisco Bay. The National plan, to be fully implemented in 2015 we will be at full capacity by 2025; so we are about 10 years shy of the national solution helping us with our problems here in California.

In order to lean forward the State of California has assisted in the development of the “Alliance for Obtainable Air Transportation”. A transparent, non profit, public and private partnership made up of the FAA and our State’s airports. Our goal is address those improvements that we could make right now, which are substantial in order that we won’t have to wait for the National program to be implemented before we act.

It is our intended successes that we plan on feeding back into the National plan for replication nation-wide and we begin our program here in California by reaching out to our first responders which is why I am here today.

**CALSEIC GOVERNANCE CHARTER WORKSHOP- FIRESCOPE SEAT  
Deputy Director Maruyama/Chief Zagaris**

The California State-wide Executive Interoperability Committee (CALSEIC) is charged with management responsibilities for frequency allocations for the State of California. At their last meeting, which involved extensive dialog of a most technical nature they had 56 of their 59 voting members in attendance. During this meeting a discussion ensued regarding the establishment of criteria to be a member of CALSEIC; and it was directed that a draft membership policy be written. It was also during this conversation that the voting members agreed upon establishing a sitting position for FIRESCOPE on the committee with voting authority. On October 14, 2008 the draft membership policy document is to be mailed out to the members for review. There will be a short comment period and on December 2<sup>nd</sup> the body will review the final draft and vote for approval. Deputy Director Maruyama will provide feedback to the Board on the progress of this item by mid-December.

**CWCG UPDATE  
Chiefs Thompson, McLean**

CWCG met yesterday and they were very productive in the drafting of their guidance documents for approval. CWCG is also reviewing the CALMAC After-Action report that was just received. There are also plans for CWCG to sponsor two workshops next year where it is planned that they will give an overview of their operational concepts. The next meeting is December 9-11, 2008.



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**BLUE RIBBON TASK FORCE REPORT**

**Chief Gilbert**

The Blue Ribbon Task Force has directed the creation of a sub-committee to look at the pre-positioning of fire resources prior to wildfire events. The group has just released a draft document back to the Task Force last week and we are comfortable with the proactive approach that they have taken in their development of Extreme, High and Medium dispatch Response criteria. I would hope that the Task Force with the help of the sub-committee can develop a product that we can deliver to the fire service community that will be of a positive benefit. It is expected that the completed product will be available for final review and approval in December.

**FIRESCOPE OPS TEAM/ TASK FORCE REPORT**

**Chiefs Pierce, Stone**

**FIRESCOPE Operations Team Report- Chief Pierce**

Meetings held since last the last BOD meeting: Orange County- September 2008 with the Task Force

The primary focus of our September meeting was the MACS After-Action Report and responding to the request of the Board. One additional subject of discussion was the FEMP; covered later in this report.

**MACS After-Action Report Update:**

Included in Old Business for the Board are the comments that the board had requested in regards to the MACS process. We have submitted this information back to the Board in the same format in which it was presented.

**Recommended Actions:**

- The FIRESCOPE Board of Directors received and filed the report.
- The BOD direct the Operations Team to assign the following to the Task Force:
  - Review available information relative to methodologies and forms throughout the State in effort to develop a common form to be utilized for determining draw-down levels and common terminology for potential use by multiple agencies.



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- Review/update the current 410-1(MACS Procedures Guide-last updated in 2006) to reflect and clarify changes that may have been identified in this and the 2008 After-action reports.
- Develop consistent Operations Guides as an appendix to the 410-1 that reflect standard procedures for both North Ops and South Ops. (North Ops currently has an Operations Guide).

### **Fireline Paramedic**

The Task Force and EMS Specialist Group provided a recent presentation to Operations Team at their September meeting in Orange County. This presentation focused on the progress made in regards to FEMP. Most of the outstanding issues have been addressed and the final issues such as restocking and the field management of controlled substances are being finalized. The Ops Team will be requesting time at the January Board meeting to present the final product to the Board of Directors for consideration. Prior to that meeting, we plan on distributing a FAQ sheet to each Board member to assist in orienting them to the process.

### **Future Planned Meetings**

November, 2008- Conference Call

January, 2008- Shell Beach (Joint meeting with Task Force)

May, 2008- Sacramento/Conference Call

### **FIRESCOPE Task Force Report- Chief Stone**

### **Field Operations Guide**

The Task Force has reviewed the Field Operations Guide (FOG) for both format and typographical errors prior to next print but no substantive changes will be made to the content prior to the release of the 2010 edition. Review and revision of that next edition of the FOG (2010) will begin in January, 2009 when the Task Force meets in Shell Beach.



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**Joint Meeting with Operations Team**

The Task Force met with the Operations Team in Orange County this past September and assisted with in reviewing the MACS After-Action Report. There was also a presentation made to the Operations Team on the developing Fireline Paramedic program by the FIRESCOPE EMS Specialist Group.

**Updates of Specialist and Working Group**

The Task Force has updated the Rosters, Charters, Plans of work and Minutes from all Specialist and Working Groups and those items may be found on the FIRESCOPE website.

**Upcoming FIRESCOPE Task Force meetings:**

October, 2008- Sacramento

November, 2008- San Diego

December, 2008- Santa Barbara

January, 2008- Shell Beach (Joint meeting with Operations Team)

**OES FIRE AND RESCUE REPORT**

**Chief Zagaris**

The Fire Branch just hired previous United States Marine Corps, Marine Corps Logistic Base (MCLB) Barstow Fire and Emergency Services Fire Chief Bob Wyman to the position of Deputy Chief- Administration and is still recruiting for the positions of Deputy Chief, Special Operations and Assistant Chief, OES Region II.

All of the OES Type III Engines have been assigned, 11 OES Type I Engines have been recently assigned and 19 OES Type II Rescue Trailers are pending assignment.

As a reminder, the volunteer representative to the Board vacated by Chief Marquis remains open and the application period closes October 13<sup>th</sup>. We have not received many responses.

AB 38 has been signed and will go into effect January 1, 2009. The merger is intended to strengthen the organization as a whole and will not impact the management and/or coordination of the California Mutual Aid System in any way.



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**MACS AFTER ACTION REPORT**

**Chief Prather**

As a result of the discussion regarding Multi-Agency Coordination at our July, 2008 Board meeting we have directed the Operations Team and Task Force to examine the relevancy of our current MACS procedures and provide back to us a detailed report of their findings. That report has been received and there are three (3) major categories outlined in the report:

**Major Categories:**

**Policy Issues** – Policy and/or procedural matters that require FIRESCOPE BOD direction.

**Facility Issues** - Issues which will more than likely be addressed with the OCC move to March Air Force Base.

**Operational Issues** – Item most appropriately addressed by the FIRESCOPE Operations Team and Task Force.

- *Action Item – Amend item four in the report to state, “Direct the Ops Team to work with appropriate agencies, to assure to the extent possible that all facility Issues are incorporated into the MACS move to March Air Force Base.”*

**OLD BUSINESS**

**Reflective Vest Update**

**Chief Roper**

We haven't heard anything back from our friends in D.C. and thus fare the only discipline with an exemption at this time is Law enforcement. So, until we receive further information it appears that for now the fire service will be compelled to abide by the D.O.T. established requirements.

**NEW BUSINESS**

Santa Barbara County Fire Chief John Scherri was presented with a FIRESCOPE letter of commendation and a plaque for his years of service to the FIRESCOPE program.

**ROUNDTABLE**

All



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**AJOURNMENT**

➤ *Action Item: Adjournment Motioned and Seconded at 1500 hrs.*

*Next FIREScope Board of Director's Conference Call – December 18, 2008@1600 hrs*

*Next FIREScope Board of Directors Meeting - January 7, 2009 –Burbank Fire Department Training Center*