

**OFFICE OF EMERGENCY SERVICES
FIRE AND RESCUE SERVICE ADVISORY COMMITTEE/
FIRESCOPE BOARD OF DIRECTORS**

MEETING OF JUNE 14, 1989 - OES SACRAMENTO HEADQUARTERS

MINUTES OF MEETING

COMMITTEE MEMBERS PRESENT

*William Maxfield, Chairman - Chief, Contra Costa CCFD
Gerald Johnson for Don Manning, - Chief, Los Angeles City Fire Department
Rich Peterson, Chief - Santa Barbara County Fire Department
Loren Pettis, Chief - Montclair Fire Department
Larry Holms, Chief - Orange County Fire Department
Randy Coggan, Chief - Ventura County Fire Protection District
Earl Fordham for Michael Freeman, Chief - Los Angeles County Fire Department
Gary Costamagna, Chief - Sacramento City Fire Department
Jim Brannon, Chief - Linda Fire Protection District
Ken Brown, Chief - Rio Linda-Elverta Fire District
Gary Tokle for James McMullen - State Fire Marshal
Ken Clark, Asst. Regional Forester, A&FM - U.S.F.S.
Stan Lake for Dick Day, Deputy Director - Calif. Dept. of Forestry and Fire Protection
Bill Wirth, Act'g Chief - OES Fire and Rescue Division
Pat Durland for Pat Kidder, Bureau of Land Management*

SPECIAL ADVISORS PRESENT

Harry Steimer - California State Firemen's Association

COMMITTEE MEMBERS ABSENT

*Don Manning, Chief - Los Angeles City Fire Department
Michael Freeman, Chief - Los Angeles County Fire Department
Chris Cameron - National Park Service
James McMullen - State Fire Marshal
Dick Day, Deputy Director - Calif. Dept. of Forestry and Fire Protection*

SPECIAL ADVISORS ABSENT

Brian Hatch - California Professional Fire Fighters

OTHERS PRESENT

*Ed Burns, National Fire Academy
Ed McDonald, National Fire Academy (New York F.D.)
Steve Hill, National Fire Academy
Don Banghart - CDF - Mutual Aid Region III
Merrill McMurray - Mutual Aid Region IV, Rancho Cordova Fire Dept.*

OTHERS PRESENT (Cont'd):

Jim Dykes - CDF - Mutual Aid Region VI
Tom Bender, Chief - Waterloo-Morada F.D.
Jack Brocchini - Sacramento City F.D.
Blair Springer - Senator William Campbell's Office
R.G. Barrows - Retired Chief, OES Fire and Rescue Division
Bill Medigovich - OES Director
John Passerello - OES Asst. Director
Kim Zagaris - OES Fire and Rescue Division
Will Brock - OES Fire and Rescue Division
Rich Aronson - OES Fire and Rescue Division
Mike Scherr - OES Fire and Rescue Division
Dianne Wirth - OES Fire and Rescue Division

OPENING REMARKS

Chairman Maxfield opened the meeting, welcoming members and guests.

APPROVAL OF MINUTES OF MARCH 15, 1989 MEETING

IT WAS MOVED BY CHIEF PETERSON, SECONDED BY CHIEF HOLMS AND UNANIMOUSLY CARRIED, TO APPROVE THE MINUTES OF THE MARCH 15, 1989 MEETING.

APPOINTMENT OF 2ND VICE CHAIRMAN

Chairman Maxfield opened the floor to nominations for 2nd Vice Chairman. Chief Brannon nominated Chief Holms. After a brief discussion,

IT WAS MOVED BY CHIEF BRANNON, SECONDED BY CHIEF COGGAN AND UNANIMOUSLY CARRIED, TO APPOINT CHIEF HOLMS AS 2ND VICE CHAIRMAN OF THIS COMMITTEE.

NATIONAL FIRE ACADEMY - ICS SYSTEM

Chief Coggan introduced three guests from the National Fire Academy -- Steve Hill, Asst. Superintendent for Technical Programs; Retired Los Angeles City F.D. Asst. Chief Ed Burns; and Ed McDonald, New York Fire Department.

Chief Coggan was part of a Review Team formed at the request of the National Fire Academy to work with NFA in reviewing their model ICS system. The intent was to incorporate FIRESCOPE ICS into the model, creating an ICS standard for distribution nationwide. The Review Team consisted of Chief Coggan, Chief Jim Radley (Orange

County), Chief Frank Borden (L. A. City F.D.), and Mike Scherr (OES Fire and Rescue). Chief Coggan is very pleased with the end product. ICS is on a national level, as close to California ICS as possible. He feels all the past problems have been resolved. There will now be a training center and training resources available to promote ICS and FIREScope on a national level.

Chief Coggan stressed that as materials are reviewed for conformance and consistency, this Committee must remain flexible as to changes needed to make our system compatible with the needs of the country. The overall ICS system must be able to extend beyond wildland to all-risk and emergency services in general.

Mike Scherr thanked the NFA for extending the invitation to participate in the model ICS system review process. He further noted that New York Fire Department is totally committed to ICS (approximately 13,000 personnel), and is in the process of writing and rewriting documents and training manuals to incorporate ICS and its terminology.

Chief Coggan was amazed at the amount of receptivity he encountered at the National Fire Academy. Very few changes were made to the document.

Steve Hill feels the system will now pull people into using ICS rather than push them. When agencies see ICS being taught on a national level, they will be more receptive to adopt it. NFA is asking FIREScope to appoint a representative to the National Advisory Committee and the in-house NFA Working Committee to coordinate base course models and future models; i.e. hazmat ICS and other non-fire ICS.

IT WAS MOVED BY CHIEF PETERSON, SECONDED BY CHIEF HOLMS AND UNANIMOUSLY CARRIED, TO APPOINT CHIEF COGGAN AS FIREScope REPRESENTATIVE ON THE TWO NATIONAL FIRE ACADEMY ICS COMMITTEES.

Ed Burns described a two-day ICS course designed to be taken out to the field. It has been tested and will be available from NFA in the near future. The intent of the course is not to make experts out of people in two days, but rather to give a good working knowledge of how ICS can be applied in their agency. Follow up training is also needed.

Extensive discussion ensued regarding California FIREScope and the national ICS system.

IT WAS MOVED BY CHIEF HOLMS, SECONDED BY CHIEF PETERSON AND UNANIMOUSLY CARRIED, TO MAKE THE FIREScope WORKING GROUP AVAILABLE TO PARTICIPATE IN THE NFA WORKING COMMITTEE, SINCE THEY ARE THE FIELD EXPERTS REGARDING ICS.

Mr. Burns noted that in pilot field testing of the 2-day course, the acceptance level was extremely high.

Mr. McDonald provided background on New York Fire Department's involvement in ICS, stating he was hesitant to become familiar with ICS because of what California has gone through. However, the more he became familiar with it, the more it made sense. Seven years ago he never thought he would see ICS being used to the extent it is in New York City.

The New York City Fire Chief, through Mr. McDonald, informally agreed to provide/share input on an ICS search and rescue module with California FIREScope. New York experiences a number of collapses because of the age of its buildings. The Chief further stated he has received telephone calls from surrounding departments about adopting ICS. He hopes this is how the system will spread throughout those communities who have suffered needless disasters because of poor planning and incident management.

NFPA 1561

Chairman Maxfield stated Chief Coggan will attend an International Fire Chiefs Conference to represent FIREScope in a non-confrontational debate.

IT WAS MOVED BY STAN LAKE, SECONDED BY CHIEF HOLMS AND UNANIMOUSLY CARRIED, TO HAVE CHIEF COGGAN REPRESENT THIS COMMITTEE AT THE CHIEF'S CONFERENCE.

Chief Coggan feels that with the stand taken by the National Fire Academy, 1561 is not the threat it was, as long as FIREScope is recognized within the standard.

Gary Tokle suggested public comments be submitted encouraging the ICS course provided by NFA be included in the appendix of 1561. The public comment period is August 1-6, 1989.

Extensive discussion followed, with consensus that the comments submitted should have some continuity. Gary Tokle is familiar with the NFPA process, and offered his assistance in developing a public comment format which could be distributed for use by the fire service.

IT WAS MOVED BY CHIEF PETERSON, SECONDED BY CHIEF BROWN AND UNANIMOUSLY CARRIED, TO CREATE A SUBCOMMITTEE CONSISTING OF CHIEF COGGAN (VENTURA CO. F.D.), GARY TOKLE (SFM) AND BOB NEAMY (L.A. CITY F.D.), FOR THE PURPOSE OF DEVELOPING GUIDELINES FOR SUBMITTING APPROPRIATE PUBLIC COMMENTS TO NFPA. THE GUIDELINES WILL BE DISTRIBUTED STATEWIDE AND NATIONWIDE, SOLICITING SUPPORT OF FIREScope AND ICS. THE COMMITTEE WILL BE CHAIRED BY CHIEF COGGAN.

If this Committee wants to submit a technical comment on behalf of FIREScope, Chief

Coggan offered his assistance in preparing it, under signature of Chairman Maxfield. Chairman Maxfield agreed.

OES ORTHOPHOTO MAPPING PROGRAM

John Passerello reported that interviews are being conducted for the mapping position in Fire and Rescue Division. One applicant has Prime computer and cartographic skills. The position should be filled August 1.

Mr. Passerello stated the \$55,000 for the mapping position is still in the OES budget; however, it was redirected this fiscal year because of a \$500,000 budget cut.

Chief Coggan mentioned the mapping program is being pursued in Ventura County, with positive response from engine companies.

OPERATIONS TEAMS REPORTS

Operations Team North

Stan Lake provided a brief report on the last meeting, stating the two principal items of discussion were NFPA 1561 and the Orthophoto Mapping Program.

The next joint Operations Team meeting is scheduled for July 20-21 in Quincy. Members of this Committee are invited to attend. Coordinate reservations with Chief Andy Anderson at 916/283-0870, as soon as possible.

Operations Team South

Mike Scherr reported the status of the FIREScope training video. Chief Manning has offered the assistance of his department, and John Passerello will research the possibility of using 3rd party agreements.

The Operations Team also considered additional ways to represent the FIREScope Program at the hearing in Sacramento. Alternatives discussed were to contact retired fire service individuals who could provide beneficial testimony at the upcoming hearing. Those considered were Rex Griggs, retired CDF; John Englund, retired L.A. County F.D.; and Richard Barrows, retired OES Fire and Rescue Division Chief.

Mike Scherr read a questionnaire prepared by IAFC regarding heavy rescue resources for out of country response. Discussion followed regarding the uncoordinated efforts of the Office of Foreign Disaster Assistance (OFDA) in gathering information on heavy rescue resources and personnel for out-of-country response.

Discussion followed with consensus that the entire urban search and rescue issue has gone awry. Instead of working with each other, different departments and agencies are vying for the position of focal point/clearinghouse for heavy rescue resources in California. This issue will be an agenda item at the next Committee meeting.

LEGISLATION

SB-27 - FIREScope Act of 1989

Blair Springer announced the next hearing date for SB-27 is July 10, 1989 in the Assembly Natural Resources Committee, and urged all Committee members to attend. Senator Campbell has been assured of the efforts by the State Fire Marshal's Office, CDF and OES to ensure the bill will be signed by the Governor. It appears that negative reports were premature and that opposition is minor.

Blair reiterated that legislation is needed because the FIREScope Program needs this proper recognition, and legislation will give impetus for the Program to become an all-hazard management system in the future.

SB-359 - Urban Search & Heavy Rescue Advisory Committee

In a letter to Senator Campbell, OES Director Medigovich agreed to appoint an Advisory Committee on this issue, and included his recommendations of who should comprise the Committee. Because of this letter, SB-359 has been amended to have the Director of OES chair the Committee. Also, it will be moved to a two-year bill, which will keep it alive.

Through Blair Springer, Richard Andrews (OES Region I Manager) stated the Heavy Rescue Advisory Committee will work with the Fire and Rescue Advisory Committee to ensure the best possible representation of local and state fire services. He will speak with this Committee regarding issues to be considered, and will hold workshops to develop criteria for the urban search and rescue function.

Mr. Medigovich feels that FEMA dropped the ball by letting OFDA "take off" with the urban search and rescue issue, and has communicated this to FEMA.

Harry Steimer questioned why CSFA was removed from the list of SB-359 Advisory Committee representatives. Mr. Medigovich will have Mr. Andrews call him to discuss the matter.

S.A.F.E. ACT REPORT

Bill Wirth reported that since the cutoff date for applications in April,

- * 86 applications to purchase were received
- * 6 engines were sold; 4 financed, 2 cash buyers
- * Information System publication was mailed, and also can be accessed on the Prime computer.

FIRE AND RESCUE DIVISION APPARATUS/EQUIPMENT NEEDS

Since the Sub-Committee has not met, this item was tabled to the next meeting.

REIMBURSEMENT SUB-COMMITTEE REPORT

Dick Starr reported the Sub-Committee met June 7 to discuss out-of-state response. Key issues were identified and topics for research outlined. A final draft should be prepared by fall or winter. The next meeting is July 12, 1989.

New Exhibits 1 and 2 for the OES/CDF/USFS Cooperative Agreement were finalized and distributed to the fire service this week. 24-hour personnel reimbursement rate increased \$16.00 to \$487.00.

\$2,900,000 in claims were processed in 1988 versus \$4,700,000 in 1987. This represents a 38% decrease in spite of an increase of 23% in personnel rates. However, 11% more claims were submitted in 1988 than 1987 -- 885 vs 771.

OLD BUSINESS

Modoc County Operational Area Fire and Rescue Coordinator

Since election by Modoc County fire chiefs of the Sheriff of Modoc County as Operational Area Fire and Rescue Coordinator, Don Banghart reports the base radio has been transferred to the Sheriff's Office. Since the county chiefs are not required to have another election for three years, Don Banghart and OES Asst. Chief Will Brock will work toward convincing the Modoc County chiefs that a member of the fire service should serve as Operational Area Coordinator.

NEW BUSINESS

OES Budget Cut

Chief Peterson asked John Passerello how the \$500,000 agency budget cut affected OES Fire and Rescue Division. Mr. Passerello stated Fire & Rescue Division lost one Heavy Rescue/Fire engine and rescue tool caches. There were no personnel cuts, and negotiations are continuing to ensure the purchase of five fire engines next fiscal year. Hopefully, there will be no budget cuts next year.

NFA Video

Chief Coggan offered to supply copies of the NFA video "Out of Chaos" at no charge if the requesting agency supplies the blank tape.

Wildland Urban Interface Fire Protection Training Kit

This product of a joint endeavor between FEMA and International Chiefs is available from FEMA for \$30.00.

Fire and Rescue Operations Bulletin 31

Chief Coggan pointed out two errors in the bulletin:

1. The number of personnel on a Type 1 engine is 3 -- should be changed to 4
2. Type 2 engine does not show 4 people -- this should be added.

There is also a clerical error of 200' for extension ladders.

IT WAS MOVED BY CHIEF COGGAN, SECONDED BY CHIEF HOLMS AND UNANIMOUSLY CARRIED, TO MAKE THE ABOVE CORRECTIONS TO OPERATIONS BULLETIN 31.

NEXT MEETING

The next meeting is scheduled for Wednesday, September 13, 1989, 0930 at OES Headquarters.

There being no further business, the meeting adjourned at 1220.